April 11, 2007

The Honorable Nancy Pelosi U.S. House of Representatives H-232, US Capitol Washington, DC 20515 The Honorable Harry Reid U.S. Senate S-221, US Capitol Washington DC 20510

Dear Majority Leader Pelosi and Majority Leader Reid:

Five years ago, in the aftermath of the terrorist attacks of September 11, 2001, Congress passed the USA Patriot Act, giving the FBI extraordinarily broad powers to secretly pry into the lives of Americans and others without any indication they had done anything wrong. The Patriot Act expanded the FBI's authority to issue National Security Letters (NSLs) by reducing the standard and allowing the FBI to obtain telephone and email records, financial information and consumer credit reports with only a certification that the records sought are "relevant" to an authorized investigation. Under the Patriot Act, information sought with NSLs no longer has to pertain to an agent of a foreign power and is no longer limited to the subjects of FBI investigations.

How the FBI used these powers was a zealously guarded secret until March 9, 2007, when a Department of Justice Inspector General audit report was released, revealing widespread misuse and abuse of these NSL authorities.

Despite statements to the contrary, the Inspector General found much more than just sloppy management and poor record keeping. The IG's report documents systematic failures to follow statutory requirements, an inexplicable lack of internal controls, and intentional circumvention of the law. These results were entirely predictable because the violations the IG uncovered were the natural consequences of a statute that allows government agents to access sensitive information without suspicion of wrongdoing, in the absence of court oversight, and with complete secrecy compelled by a gag order enforceable with criminal consequences. The FBI and Department of Justice proved they are incapable of policing themselves. Congress must act now to fix the Patriot Act so these abuses will not continue.

First, Congress must repeal the expansion of the NSL power that allows the FBI to demand information about totally innocent people who are not the subject of any investigation. The FBI should never be allowed to use NSLs to investigate people two or three steps removed from any suspected criminal or foreign terrorists.

Second, the NSL power itself should be subject to prior judicial approval. The FBI cannot be left to police itself. Allowing the FBI to keep self-certifying that it has met the statutory requirements invites further abuse and overuse of NSLs. Contemporaneous and independent judicial oversight of the issuance of NSLs is needed to ensure that they are not used to collect information about innocent U.S. persons. Court review will provide the checks and balances that were intended by the Constitution.

Third, Congress should amend the NSL statute so that gag orders are imposed only upon the authority of a court, and only where necessary to protect national security. Judicially imposed gag orders should be limited in scope and duration. First Amendment freedom of speech must be protected and there must be a meaningful right to challenge restrictions before a neutral arbiter, unlike the mechanisms under current law.

Fourth, any information that has been collected illegally, or collected about innocent people, should be removed from government databases and destroyed.

Fifth, Congress should revisit the "exigent circumstances" provision of 18 USC 2702, which the FBI is now citing as the source of broad power. Despite the record of illegality reflected in its misuse of "exigent letters," the FBI is now claiming that Section 2702's safe harbor provisions for telecomm companies gives the FBI authority to collect records in what it declares to be emergency situations by making oral requests. If the FBI did not properly document its written exigent requests for information in the hundreds of instances noted by the Inspector General, should it really be allowed to make such requests orally and go around the requirements of the NSL statutes?

Finally, Congress should also examine other domestic surveillance and data mining programs run by other government agencies such as the National Security Agency, the Department of Homeland Security, the Department of Defense, and other entities to determine the scope and nature of all spying programs and ensure they are not being used against innocent Americans. This inquiry should also examine the role of the telecommunications companies in contracting with the government to sell their customers' data without the proper process.

Together, we call on Congress to reform the NSL powers and investigate thoroughly the surveillance powers being claimed and used by the administration to the detriment of our civil liberties and privacy interests. Thank you for considering our views.

## Sincerely,

Center for Democracy and Technology American African Foundation Against

Torture

Center for National Security Studies American Civil Liberties Union

Council on American-Islamic Relations

Bill of Rights Defense Committee (CAIR)

DownsizeDC.org Center for American Progress Action

Fund **Electronic Frontier Foundation**  Group Against Torture in Sudan PrivacyActivism

States Committee (ADC)

Liberty Coalition Unitarian Universalist Association of

Congregations
Muslim Advocates

Unitarian Universalist Service

National Association of Criminal Committee Defense Lawyers

US Bill of Rights Foundation National Lawyers Guild--National

Office We The People Foundation for

Constitutional Education

People For the American Way

World Privacy Forum

## **State and Regional Organizations:**

California Brookline PAX

Continental Features/Continental News
Service, San Diego, CA
Martha's Vineyard Peace Council

Fresno Stonewall Democrats Pioneer Valley Coalition Against

Secrecy and Torture —Northampton Glendale Education & Social Justice

Advocates (GESJA)

Minnesota

Minnesota Bill of Rights Defense

Women For: Orange County Committee —Minneapolis/St. Paul, MN

<u>Colorado</u> <u>Missouri</u>

Bill of Rights Supporters of Fort Collins

Kansas City Sanctuary for Freedom /
Civil Liberties Campaign

Rocky Mountain Peace and Justice
Center —Boulder

St. Louis Bill of Rights Defense

Committee

Southwest Colorado Peace & Justice

Coalition — Durango <u>Nebraska</u>

Lincoln Bill of Rights Defense Coalition Florida

Marions for Peace, Ocala, Florida

Nevada

Nevada Campaign to Defeat the

<u>Massachusetts</u> PATRIOT Act
Amnesty International, Group-128

Citizens' Democracy Watch Forum — New Hampshire New Hampshire Faithful Democracy Florence Peterborough Unitarian Universalist Civil Liberties Defense Center — Eugene Social Justice Committee Lane County Bill of Rights Defense Committee Worldview, Ltd. Northwest Constitutional Rights Center, New Jersev Central Jersey Coalition Against Endless Portland War Portland Bill of Rights Defense New York Committee Connie Hogarth Center for Social Action — Manhattanville College, Purchase Rural Organizing Project Greater Rochester Libertarian Party Veterans for Peace, Oregon Coast Chapter Muslim Solidarity Committee — Albany Pennsylvania Centre Region Bill of Rights Defense Rochester Civil Liberties Coalition Committee Rockland Coalition for Democracy and Freedom Lehigh-Pocono Committee of Concern (LEPOCO) —Bethlehem WESPAC Foundation – Westchester County Pittsburgh Bill of Rights Defense Campaign Westchester Progressive Forum **Texas** Bill of Rights Defense Committee of Women Against War – Albany Greater Dallas North Carolina Durham Bill Of Rights Defense San Marcos Bill of Rights Defense Committee Committee Oregon Washington Bandon Bill of Rights Defense Sound Nonviolent Opponents of War Committee (SNOW) - Seattle Western Washington Fellowship of Community Alliance of Lane County

(CALC)

Reconciliation (WWFOR) - Seattle